

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-07

FRB-03 INR-07 NSAE-00 CIEP-01 SP-02 STR-04 TRSE-00

LAB-04 SIL-01 SAM-01 OMB-01 AGR-05 L-03 AGRE-00

DODE-00 PM-04 H-02 NSC-05 PA-01 PRS-01 SS-15 USIA-06

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P R 111035Z SEP 76

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 4859

USMISSION EEC BRUSSELS PRIORITY

INFO AMEMBASSY ATHENS

AMEMBASSY ROME

AMCONSUL ISTANBUL

AMCONSUL IZMIR

AMCONSUL ADANA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY LUXEMBOURG

AMEMBASSY COPENHAGEN

C O N F I D E N T I A L SECTION 1 OF 2 ANKARA 6992

E.O.11652: GDS

TAGS: PFOR, ETRD, EEC, TU

SUBJECT: VAN DER STOEL - SOAMES VISIT TO ANKARA

REF: A) EC BRUSSELS 8624 B) THE HAGUE 4895

1. SUMMARY: DUTCH FOREIGN MINISTER VAN DER STOEL AND  
EC COMMISSION VICE PRESIDENT SOAMES VISITED

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ANKARA ON SEPTEMBER 6-7 TO INFORM TURKS OF EC PRO-

POSALS FOR IMPROVING EC-TURKISH ASSOCIATION AGREEMENT. ALTHOUGH GOT ANNOUNCED THAT PROPOSALS PRESENTED WERE NOT AT LEVEL TURKS HAD EXPECTED, TALKS BETWEEN TURKISH AND EC EXPERTS IN BRUSSELS WILL PRECEDE SCHEDULED OCTOBER 16 TURKEY-EC ASSOCIATION COUNCIL MEETING IN ANKARA. TURKS DO NOT APPEAR OPTIMISTIC THAT EC WILL MOVE IN MEETING THEIR DEMANDS, HOWEVER, AND ADMIT THAT IT IS POSSIBLE OCTOBER 16 MEETING COULD BE POSTPONED. END SUMMARY.

2. AT PRESS CONFERENCE HELD ON SEPTEMBER 7, VAN DER STOEL STATED THAT PROBLEMS BETWEEN THE EEC AND TURKEY WERE PRIMARILY OVER IMPLEMENTATION OF TURKEY-EC AGREEMENT AND PROTOCOL AND NOT OVER BASIC COMMITMENTS. EC, HE INSISTED, WAS UNANIMOUS ABOUT NEED FOR IMPROVING RELATIONS WITH TURKEY AND REMAINED LOYAL TO ITS COMMITMENTS. VAN DER STOEL DISCUSSED UNEMPLOYMENT IN COMMUNITY AND ADMITTED THAT THIS, TOGETHER WITH FINANCIAL PROBLEMS AND AGRICULTURAL CONCESSIONS ON SCALE TURKEY WANTED, MADE DIFFICULT, IF NOT IMPOSSIBLE, IMPLEMENTATION OF PROTOCOL AT RATE TURKEY WAS DEMANDING.

3. CAGLAYANGIL STATED THAT TURKEY HAD JOINED EC TO STRENGTHEN AND EXPAND HER ECONOMY AND PROMOTE INDUSTRIALIZATION. IT HAD BECOME INCREASINGLY EVIDENT, HOWEVER, THAT "BALANCE" BETWEEN TURKEY AND EC WAS TILTING MORE AND MORE IN FAVOR OF EC. UNDER THESE CIRCUMSTANCES TURKEY-EC RELATIONS COULD HARDLY BE CONSIDERED A "PARTNERSHIP" OR AN "ASSOCIATION". TURKEY WAS DEMANDING THAT EC "STRIKE A BALANCE" BY GOING FURTHER THAN IT HAD BEFORE TO MEET TURKISH DEMANDS ON FREE MOVEMENT OF LABOR, AGRICULTURAL CONCESSIONS AND A LARGER LOAN PACKAGE. TURKEY, HE SAID, CONTINUED TO BELIEVE THAT A "BALANCE WILL BE ESTABLISHED". IF IT IS NOT, HOWEVER, AND IF "TURKEY'S INTERESTS DICTATE," THEN "TURKEY CANNOT REMAIN WITHIN THIS COMMUNITY."

4. IN DISCUSSIONS ECON/COMMERCIAL COUNSELOR HELD WITH NECDET ILCI, TURKEY/EEC DIRECTOR, MINISTRY OF FOREIGN AFFAIRS, ILCI SAID THAT SOAMES AND VAN DER STOEL WERE HERE TO EXPLAIN EC CONCESSION PACKAGE BUT NOT TO CONFIDENTIAL

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NEGOTIATE. NEVERTHELESS, GOT FELT THAT THERE HAS BEEN LITTLE OR NO "MOVEMENT" IN EC NEGOTIATING STANCE SINCE JULY 24 POSTPONEMENT OF TURKEY-EC COUNCIL MEETING. ILCI IS NOT OPTIMISTIC ABOUT RESULTS THAT MIGHT BE OBTAINED FROM EC COMMISSION-TURKISH TECHNICAL DISCUSSIONS IN OCTOBER. HE ADDED THAT IF THESE TALKS ARE UNSUCCESSFUL, THERE WOULD BE NO POINT IN HOLDING OCTOBER 16 MEETING. IF EC COULD NOT BE MORE FORTHCOMING ECONOMICALLY,

TURKEY MIGHT HAVE TO ARREST PHASED TARIFF  
REDUCTIONS AND TURKISH-EC ECONOMIC INTEGRATION MIGHT BE  
FROZEN AT PRESENT STAGE.

5. ILCI DESCRIBED THREE MAJOR AREAS OF TURKISH DIFFERENCES  
WITH EC: (A) AGRICULTURAL CONCESSIONS, (B) ISSUE OF  
"FREE MOVEMENT" OF WORKERS, AND (C) FINANCIAL PROTOCOL.

6. ILCI SAID TURKEY INSISTS EC MUST NOT DISADVANTAGE  
TURKEY VIA-A-VIS OTHER MEDITER-  
RAEAN COUNTRIES WITH WHICH COMMUNITY HAS AGRICULTURAL  
AGREEMENTS. TURKEY'S PRINCIPAL AND AGRICULTURAL INTERESTS  
WITH EC ARE CITRUS FRUIT, OLIVE OIL, VEGETABLES AND FRUIT  
JUICES. IN CITRUS, FOR EXAMPLE, EC PACKAGE OFFERS 60 PER-  
CENT REDUCTION IN TARIFF, BUT GOT IS HOLDING OUT FOR 80 PER-  
CENT. TO PROTECT ITS POSITION RELATIVE TO ISRAEL AND MAHGREB.  
ILCI CHARACTERIZED MANY EC AGRICULTURAL CONCESSIONS  
AS "SMALL" AND UNIMPORTANT. EC, FOR EXAMPLE GIVES  
CONCESSIONS ON TURKISH MELONS, BUT ONLY DURING SEASON  
WHEN TURKEY DOES NOT PRODUCE ANY MELONS.

7. "FREE MOVEMENT" OF TURKISH WORKERS AND STATUS  
OF TURKISH WORKERS WITHIN COMMUNITY REMAINS A SECOND  
MAJOR POINT OF DIFFERENCE. ILCI SAID THAT EC COMMISSION  
HAD MADE PROPOSAL THAT GOT FELT COULD FORM A BASIS  
OF DISCUSSION, BUT COMMISSION HAD BEEN POLITICALLY  
OVERRULED BY EC COUNCIL. COMMISSION PROPOSALS WOULD  
HAVE PERMITTED REUNION OF FAMILY MEMBERS WITH  
TURKISH WORKERS IN EC, PROMISED TURKEY THAT COMMUNITY  
WOULD GIVE PRIORITY IN FUTURE EMPLOYMENT TO TURKISH  
WORKERS OVER THOSE FROM THIRD COUNTRIES, ASSURED  
PERMANENT APPLICATION OF EXISTING MEMBER-STATE STATUTES  
AFFECTING TURKISH WORKERS EVEN IF LEGISLATION SHOULD  
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SOMETIME BE CHANGED, AND WOULD GUARANTEE PERMANENCE  
OF EXISTING BILATERAL AGREEMENTS ON WORKER WELFARE AND  
SOCIAL SECURITY ARRANGEMENTS SIGNED WITH TURKEY.

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P R 111035Z SEP 76

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC PRIORITY 4860

USMISSION EEC BRUSSELS PRIORITY

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8. EC COUNCIL, HOWEVER, WHILE PROMISING TO HONOR THE  
"FREE MOVEMENT" CLAUSE WITHIN THE 1976-1986 PERIOD  
ENVISAGED BY THE PROTOCOL, HAS ARGUED THAT DUE TO  
ECONOMIC CONDITIONS IN EUROPE, IMPLEMENTATION CANNOT  
BEGIN IN DECEMBER 1976. AND WOULD IN FACT BE POSTPONED  
3 OR 4 YEARS. IN INTERIM EC "PACKAGE"  
CONCESSIONS, WOULD FOCUS ON TURKISH WORKERS ALREADY  
IN EUROPE. COUNCIL HAS OFFERED TURKEY ASSURANCES  
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THAT ANY ADVERSE LEGISLATION ENACTED BY INDIVIDUAL COUNT-  
TRIES OF NINE VIS/A/VIS FOREIGN WORKERS WILL NOT AFFECT  
TURKISH WORKERS PRESENTLY EMPLOYED IN NINE.  
IN ADDITION, COUNCIL PROPOSES IMPROVEMENT OF CONDITIONS  
FOR TURKISH WORKERS NOW IN EC AND "EQUALITY OF TREAT-

MENT" A PHRASE WHICH ILCI REGARDED AS TOO GENERAL TO BE MEANINGFUL. ILCI DISMISSED EC PROPOSALS IN THIS AREA AS HAVING NOTHING TO DO WHATSOEVER WITH FREE MOVEMENT OF WORKERS.

9. ILCI SAID THAT EC PROPOSAL ON FINANCIAL ASSISTANCE (\$384 MILLION - \$110 MILLION LOAN - \$274 MILLION GRANT) IS INSUFFICIENT FOR TURKEY'S DEVELOPMENT AND INVESTMENT NEEDS. WHILE IT IS MORE THAN GREECE WILL RECEIVE, TURKEY HAS FOUR TIMES THE POPULATION OF GREECE, HE COMMENTED. ILCI HAD NO EXPECTATION THAT THE SUM WOULD BE RAISED: FINANCIAL ASSISTANCE PACKAGE OFFERED HAS ALREADY BEEN BUDGETED BY EC COUNTRIES. (AS SIDELINE ON FINANCIAL PROTOCOL, DUTCH EMBASSY INFORMED US SOAMES TOLD TURKS DURING ANKARA VISIT THAT \$384 MILLION WAS TO BE USED FOR SPECIFIC INVESTMENT PROJECTS AND NOT FOR BALANCE OF PAYMENTS SUPPORT).

10. COMMENT: COMMENTARY BY PRESS AND TURKISH POLITICAL PARTIES ON RECENT SOAMES-VAN DER STOEL VISIT AND DISAGREEMENTS BETWEEN GOT AND EC HAS BEEN RELATIVELY LOW KEY. IN GENERAL, PRESS HAS SUPPORTED GOT WHOLE-HEARTEDLY IN ITS EFFORTS TO GAIN INCREASED CONCESSIONS FROM THE EC. MODERATE MILLIYET, HOWEVER,

COMMENTS THAT IT IS LIKELY THAT EC-TURKISH EXPERTS TALKS WILL NOT BE SUCCESSFUL AND THAT TURKEY-EC COUNCIL MEETING IN OCTOBER 16 MAY BE POSTPONED.

11. MAJOR OPPOSITION PARTY, REPUBLICAN PEOPLE'S PARTY OF BULENT ECEVIT, HAS CRITICIZED GOVERNMENT FOR NOT "HAVING A POLICY ON EC", BUT HAS NOT COMMENTED ON SPECIFIC TURKISH DEMANDS OR REPORTED EC CONCESSION PACKAGE. TONE OF RPP CRITICISM HERE IS IN LINE WITH RECENT ATTEMPTS TO POINT OUT AND ENCOURAGE DISSENSION BETWEEN JUSTICE PARTY OF PRIME MINISTER DEMIREL AND ITS MAJOR COALITION PARTNER, NATIONAL SALVATION PARTY OF DEPUTY PRIME MINISTER NEOMETTIN ERBAKAN. WHILE BOTH RPP AND

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JP REMAIN GENERALLY SUPPORTIVE OF EVENTUAL TURKISH INTEGRATION INTO EC, NSP IS SHOWING MORE AND MORE OPPOSITION TO THIS POLICY. AFTER SOAMES-VAN DER STOEL VISIT, FOR EXAMPLE, NSP DEPUTY CHAIRMAN CUMALIOGLU ACCUSED EC OF LOOKING ON TURKEY AS "A COLONY TO BE EXPLOITED" AND OF TRYING TO PREVENT ESTABLISHMENT OF "POLITICAL, ECONOMIC AND SOCIAL RELATIONS WITH ISLAMIC WORLD". FURTHERMORE, HE SAID, "AGREEMENTS SIGNED WITH EEC.... HAVE RUINED OUR FOREIGN TRADE."  
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